THE

Civil Service Record

THE PRESENT SYSTEM . . . IMPAIRS THE EFFICIENCY OF THE LEGISLATORS; . . . IT DEGRADES THE CIVIL SERVICE; IT REPELS FROM THE SERVICE THOSE HIGH AND MANLY QUALITIES WHICH ARE SO NECESSARY TO A PURE AND EFFICIENT ADMINISTRATION; AND FINALLY, IT DEBAUCHES THE PUBLIC MIND BY HOLDING UP PUBLIC OFFICE AS THE REWARD OF MERE PARTY ZEAL. TO REFORM THIS SERVICE IS ONE OF THE HIGHEST AND MOST IMPERATIVE DUTIES OF STATESMANSHIP.—*James A. Garfield.*

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CHANGE OF ADDRESS.

The CIVIL SERVICE RECORD is now edited at 906 Exchange Building, Boston, and all matter for publication should be sent to that address.

The Treasurer's address remains as before.

NEW INDEX.

With this number is completed the tenth volume of the CIVIL SERVICE RECORD.

These ten years cover the most critical and important part of the history of civil service reform; and, in order to give a complete view of its history, the management has had a full index prepared, covering the whole ten volumes.

The work has been done by Mr. Evarts B. Greene, a Harvard graduate of 1890, and now pursuing a post-graduate course at Cambridge in history and political economy. He has had some suggestions as to preparing this from Albert Bushnell Hart, Ph.D., assistant professor in history. The work has been thoroughly done, not by compiling the old indices, but by going over every number of the RECORD afresh.

This index, with the title-page, will be printed with the July number.

THE MONTH.

MR. THEODORE ROOSEVELT has delivered two important addresses in the West. One was on May 16, at Indianapolis, Ind., and the other on May 18, at St. Louis, Mo. Both were given under the auspices of the Civil Service Reform Associations of those States. The substance of the Indianapolis address is printed in the *Civil Service Chronicle* of that city for May. The report of the St. Louis address is printed below.

The local interest displayed at these meetings and the character of the persons present show that the reform is vastly more popular in these cities than the spoils politicians would have us believe.

EX FIRST ASSISTANT POSTMASTER-GENERAL CLARKSON has come out in the May number of the *North American Review* with an attack on civil service reform. As this attack has been prepared by a very clever man, it undoubtedly contains all that can be said against the reform. The weakness of the arguments was ably exposed by Mr. Roosevelt at the St. Louis meeting.

THE examinations under Secretary Tracy's new regulations have been held at the Brooklyn (N.Y.) navy yard.

We give as a sample the technical questions asked candidates for the position of foreman in the construction department: —

Sketch a reverberatory furnace.
Describe the making and fitting of a spar hand.
How do you test the quality of a bar of iron?
Describe the tools used in dressing and tempering.
How would you make a manacle shackle for a large ship?
Describe the arrangement of what you consider an efficient smithy for general work,— angle and beam work.

These are not hard questions. The men who cannot write intelligible and correct answers are not fit to be intrusted with the work. Many applicants came forward, and apparently were men of good qualities. The questions cited might prove difficult to the old-fashioned style of navy-yard striker, who could answer the following with perfect readiness: —

Do you know your Congressman?
Do you know him well enough to have a pull on him?
Describe the manner of stuffing a caucus.
Should a ship be repaired in such a manner as to keep her at sea at election time?
Is a ship that can keep at sea at election time really seaworthy?

IT turns out, as far as we can learn, that only about one-half the present incumbents in the Brooklyn navy yard have succeeded in getting high enough in these examinations to be appointed. If this is true, then, as the Boston *Journal* (Rep.) says,—

> There could be no more striking demonstration than this incident affords of the deterioration of the public service under the political system of appointments which has hitherto controlled the filling of these positions. It is evident that the reform movement was not begun too soon.

AT the Boston custom-house there has been a reduction of the force ordered by the Treasury Department. Thirteen had to go; but, though there are more Republicans than Democrats in the whole force, all thirteen selected for removal are said to

be Democrats, with the possible exception of one whose party fealty is doubtful. He had been reinstated in the service under the Democratic administration.

COLLECTOR BEARD says in an interview: "I know nothing about the politics of any of the discharged men. They were all recent appointees; that is, they have all been appointed in the last few years," and all but two were in the classified service. We wrote to Collector Beard, calling his attention to this, asking how the selection was made, and saying we did not wish to comment on this without giving him a chance to contradict the statements. We have had no reply.

THOUGH Mr. Beard may not know the politics of those discharged, it seems incredible that those under him and through whom he acted did not know. If they did know, it seems to come pretty near a breach of the first of the United States civil service rules. For a Republican superior persistently to remove Democrats whenever removals are to be made is not so very far from removals "for refusing to be coerced in political action."

THE report of the New Orleans grand jury May 5, 1891, on the whole subject of the Mafia, the tampering with the jury, and the killing of the indicted Italians in jail is very instructive reading from a reform point of view. It seems that they find a very close connection between the "spoils" system and the corruption of the jury.

The report says: —

> We cannot fail to refer to the intimate relations existing between a class of ward politicians and the prime mover in all the infamous doings. His office was a place of rendezvous. All were deeply concerned in the appointment of a successor to the late chief, and speculation abounded as to the availability of such a one for their use. It was also important that the agency should be informed of the workings of the city special officers, and O'Malley managed to have a friend appointed.

And again: —

> We have it most directly and confirmed by other evidence that a person holding a position of Inspector of Weights and Measures was often at the agency and stood sentinel at the door several times. This same person was seen coming to the court-house in company with a talesman the day he was accepted as a juror. There is confirmed evidence that the influence of D. C. O'Malley with the night watchman and inspector at the electric light plant was so great that he could cause them to manipulate the light at the corner of Girod and Basin Streets the evening the jury was taken to the scene of the assassination.

In the Cincinnati riots in 1884 there was also a popular outbreak at the failure of justice, and there also it appeared that it was through the ability to get appointments made by political influence that the unscrupulous criminal lawyers were able to control the officials who had the empanelling of the juries.

In contrast to this criminal influence as a method of making certain appointments, we should like to commend the honest, fair, clean method of selection by competitive tests of ability to perform the work required.

Had civil service reform been extended to the marshal's and district attorney's offices of Cincinnati and New Orleans, there would have been no such opportunity to pervert justice as clearly appeared in both cities.

Let us ask any man how it is possible to have fair trials, if appointments to such offices are to be made in return for political support by criminal gangs and corrupt ward bosses.

GREEN B. RAUM, JR., resigns, by request, from the Pension Bureau for selling public offices, and his case is in the hands of the district attorney at Washington. His father, the Commissioner of Pensions, is to resign by September 1. Both father and son are strong believers in the spoils system.

SEVEN employees of the Charlestown navy yard were present at a Republican Conference for Ward 4, Boston, called to consider the redistricting question. They were introduced by one of the supporters of the Lodge plan.

IT is hoped Charles T. Russell, Jr., the chairman of the Massachusetts Civil Service Commission, will be reappointed at the expiration of his term, even though it is his brother, as governor, who has to make the appointment.

AN ILLUSTRATIVE CASE.

AN ILLITERATE CRIMINAL IN OFFICE UNDER THE SPOILS SYSTEM.

David Martin, lately appointed by President Harrison to the important position of Collector of Internal Revenue in Philadelphia, has the reputation of being the most expert ballot thief they have ever had in Philadelphia.

The Citizens' Municipal Association of that city, the successor of the old Committee of One Hundred, had prepared a protest against Martin's appointment; but the appointment was made with unexpected quickness, and the protest was too late.

The sturdy and wealthy Scotch Irishman, James McManes, whose sterling qualities had won for him the respect and confidence of all residents of the Quaker City, took the pains to go to Washington, and in the presence of Senator Quay to say to President Harrison that he had come "to protest against the appointment of David Martin to one of the most important federal offices in this country. He is a disreputable rascal, and his appointment as Collector of Internal Revenue would be an insult to every respectable citizen of Pennsylvania."

He hastily sketched Martin's early career. He denounced him as a ruffian at the polls and a manipulator of ballot-boxes. He declared that he was a dispenser of corruption funds contributed by the liquor interests. He held him up, with all the scorn born of contempt, as a willing tool of that element in the social life of Philadelphia which defies law, order, and decency. He closed with the remark that no President could afford to appoint such a man to a position of honor and trust.

The protest of the Citizens' Municipal Association set forth that David Martin was a wholly unfit person to be placed in the collector's office, and that the appointment of one of the criminal class as Collector of Revenue was an insult to respectability and decency. The protest furnished authorities for the charges made, and legal evidence in support of them was presented. The protestants declared that they had no candidate for the position. All they asked was that a respectable man be appointed.

The following sketch of Martin's career, gathered largely from the evidence collected by the Citizens' Municipal Association, has been vouched for as substantially correct by persons of the highest character. It appeared in the New York *World* last October, and was used as a campaign document in the

Delamater contest, in the district where Martin was one of the workers; and its substantial truth has not been denied.

In his boyhood he lived in the north-eastern part of Philadelphia, near a locality known as "Louse Harbor." He was a slop and garbage gatherer and an active member of Taylor Hose Company prior to the abolishment of the Volunteer Fire Department.

Those who knew Martin at that time say he was a characteristic tough. Taylor Hose Company was a disorderly organization, and Martin acquired an influence as a leader early in life. He soon became a director of repeaters in the old Nineteenth Ward. His gang of immediate followers was employed by corrupt and disreputable politicians to intimidate voters and procure the nomination of men who were a disgrace to the Republican party. At general elections Martin directed operations, and drove citizens from the polls in order that repeaters might vote. It was not unusual for him to personally assault voters without provocation.

At the Gray Senatorial election Martin had charge of the thugs and repeaters in the portion of the district where it was afterwards proven that gigantic frauds were perpetrated. In June of the same year he took the ballot-box of the Fourth Division, Nineteenth Ward, to the station-house of that ward, and there the return was changed and the election officers' names were forged. As he could not read or write, he did not personally forge the names; but he aided and abetted the criminal act. This fact was sworn to and published in Philadelphia newspapers at the time.

At the election for the adoption of the new Constitution of Pennsylvania, the corrupt office-holders opposed the change because a portion of the opportunities for committing fraud and forgery were cut off thereby. Martin was employed as usual, and had charge of the repeaters of his district. He was one of the managers that made up the false returns whereby the Nineteenth Ward was to give six thousand majority against the new Constitution. The conspiracy to perpetrate the fraud was cooked in a room on Cumberland Street. The returns were taken by a policeman to a house on Trenton Avenue, above York. There they were falsified to suit the purpose of Martin and his fellow-criminals, and sent to the station-house.

The news from the State indicated that the new Constitution had received an overwhelming majority. Mayor Stokley refused to receive the false returns, and used the language published in the papers at the time, that he "would not be put in a hole." The Nineteenth Ward really gave about three thousand majority in favor of adoption.

In all the frauds perpetrated at elections during the past twenty years in North Philadelphia, Martin has been one of the prime movers. The Committee of One Hundred convicted some of his men, and sent them to prison. Martin appeared in court to sympathize with and cheer them.

One of Martin's cronies was John Ruhl. The twain got up a prize fight in the Nineteenth Ward, which some of the politicians of the city government attended. During the fight a raid was made by the police. Martin and Ruhl were taken to the station-house. The former's influence set him free, and he returned with his gang to the scene of the fight; and the subsequent debauchery is still a theme of discussion in the neighborhood. Ruhl was afterwards sent to the Eastern Penitentiary for swindling. Martin stood by him until he was taken.

Among the repeaters convicted by the Committee of One Hundred were William Maneely and William Guldey. Their sworn statements are interesting. Here they are: —

"William Maneely makes affidavit and swears he lived in the Seventeenth Ward last February [1882], that he was arrested and convicted after the spring election and went to prison for six months for repeating at said election. He said that he was then and had been for some time in the employ of parties of the Nineteenth and Twenty-first Wards to head a gang of repeaters whose business it was to get in as many fraudulent votes as they could, by voting on other people's names, going from poll to poll and putting in fraudulent votes in any way we could get them in; that last February he was so employed by Alexander Crawford, Porter Rittenhouse, 503 Diamond Street; that Rittenhouse gave him a due-bill for work done on election day as aforesaid; that said Rittenhouse signed said due-bill, which was drawn on David Martin, who was to pay the same, and said Martin is the man who has heretofore paid witness for work of this character at elections. The practice was that for every fraudulent vote we put in we got a blue check which was to represent $1, and after election, or as soon as the votes were in, we could go and get $1 apiece for as many blue checks as we held; that said checks were cashed by Dave Martin.

"Witness says that there is every probability that the same game will be played at the coming election, and that the same parties will be wanting to employ him in work of a like character, or in some new dodge to get their work in; and he says he is willing to give this committee aid and assistance in exposing such business, that he has been a soldier and wants to lead a straight life, and that he will do all he can to expose the fraud at the coming election.

"PHILADELPHIA, Sept. 13, 1882. WILLIAM MANEELY.

"William Guldey, alias Golden, swears that he resides at No. 1420 Frankford Road, Seventeenth Ward; says that he was tried and convicted, together with William Maneely, for fraud on the ballot at the election of February, 1882, and that he served his time in prison, from which he has lately been released; says that Porter Rittenhouse employed him last spring to act as a repeater, and he agreed that witness should be paid $2.50 for each and every fraudulent vote that he put in; that on election day, as soon as the work was done, witness received from Rittenhouse an order on David Martin for payment for said work in the shape of the following order: —

"'Mr. David Martin, please pay to bearer for four votes.

"'(Signed) P. R.'

"And witness said Rittenhouse wrote said order in his presence, and that he had never received any money or other consideration on said order; that he presented said order to David Martin, who said that Rittenhouse should have paid it, and he (Martin) refused to pay it. Witness says his understanding was he was to receive from Rittenhouse the names of persons that he was to personate or repeat on, and that on election day Rittenhouse, who was working in his own division, would hand witness a scrap of paper containing the name of the person he was to personate or repeat on, and then witness would go to the poll and put in the vote accordingly, and that he and Maneely each cast two fraudulent votes in this way, and under the agreement were entitled to pay for the same at the rate of $2.50 per vote; that this business has been followed by witness for five or six years, and that during that time he has received payment for such work from David Martin; that he received money for casting fraudulent votes from David Martin at the spring election two years ago, 1880; that he received money from A. Albright for like work about five years ago; that David Martin has paid witness on several occasions for this kind of work."

James McManes says that a member of Congress in Pennsylvania informed him that Martin approached a city member of Congress and demanded $1,000, or he would incite a revolt against him at the polls. The member gave a check for the amount; and it was returned from the bank afterwards, cancelled and bearing Martin's name on the back.

As a specimen of Martin's methods, the story of James Rems, of Norris, near Third Street, is of interest. Rems, who is a respectable shoemaker, was engaged in putting up posters for a candidate objectionable to Martin. The latter approached, and told him that he did not permit any one to place advertisements of other candidates than his own in the ward. Rems persisted, and Martin fell upon him and brutally beat him. A bill of indictment for criminal assault was found by the grand jury, but Martin's "pull" sufficed to bury the case in the district attorney's office.

A prominent citizen of this city informed the correspondent of the *World* that he witnessed one of the typical assaults for which Martin was distinguished. At an election a group of men, including several butchers, were collected near the corner of Amber and Drear Streets. Martin was out, with a gang of toughs at his heels, intimidating voters. One of the favorite tricks of Martin was to arm "heelers" with short, sharp awls, so that they might prod a voter until he would abandon the attempt to vote his ballot. Martin approached the group, and ascertained that those composing it were going to vote against his candidate. He gave a signal, and one of the gang pushed a young butcher towards Martin. The latter uttered a fearful oath, and struck out from the shoulder. The man rolled in the gutter. Then the gang of thugs rushed on the remainder, and forced some of them through a fence which was demolished. The recalcitrant voters did not cast their ballots that day.

John M. Carson, the well-known correspondent of the *Public Ledger* at Washington, wrote an article for the morning *Post* concerning Martin, of which the following is an extract, describing the frauds perpetrated at an election of Common Councilmen in the Nineteenth Ward: —

"John B. Curtis, who is a telegraph operator at the Nineteenth Ward police station, tells under oath the story of the Fourth Division: 'I am an operator at the Eighteenth District station-house. I was there on the night of the election. I saw David Martin bring the ballot-box of the Fourth Division there. I saw the box was open and the returns lying upon the table. They (Lieutenant Crawford and Martin) were writing upon the returns. Lieutenant Crawford told me the box contained the returns of the Fourth Division. He said the change was made to beat Theodore Walton, as it would look bad for Fareira to run behind. I went into the room to

get the returns to telegraph to the Central Station. A number of other divisions were fixed up in the same way. In the Twenty-first Division the original papers were not taken into account. Papers were manufactured, fixing such majorities as were required by the ring, and the names of the election officers were forged thereto.'"

The headquarters of Martin, when not in the collector's office of the custom-house, are in a building located at the corner of Sixth Street and Germantown Avenue. It is four stories high, and was formerly used as a carriage manufactory by Boyer Brothers. Martin thought that he might be able to raise money from manufacturers the easier by calling this place the home of the "Anti-Cobden Club."

The nominal membership of the Anti-Cobden Club is very large, one thousand five hundred or more. In addition to the "heelers" and repeaters of its boss, there are many respectable mechanics and small tradesmen among the members, who were attracted by the bait of political recognition held out to them. The commingling of the good and the bad in the Anti-Cobden Club has made that club unique in some respects.

On the second floor there is a long bar, and on Sundays three bartenders are busily employed dispensing "hard stuff" and beer to the gang. In a private room Martin presides in an autocratic manner, and here he perfects his plans and plots to carry out the mandates of Statesman Quay. Already the story comes that a great scheme has been concocted to bribe a heavy contingent of Democratic voters on the 4th of November. Since, by virtue of the indorsement of John Wanamaker and the two Senators, and the refusal of President Harrison to heed the protest of James McManes and other citizens of high standing, Martin became collector, he has abandoned the executive work of directing repeaters and leading his gang of toughs, but he still furnishes the brains for the guidance of his henchmen. They will be ready for business on election day.

Money will be a great factor in the Quay-Delamater canvass on November 4. But who, after reading this plain, straightforward story of the acts of David Martin, with the knowledge that one of the best federal offices in the State has been his reward, can say that fraud will not be a greater?

During Mr. McManes's interview with the President the latter remarked, "They say that the charges against Mr. Martin are not true." On this, Mr. McManes turned to Mr. Quay, whose only remark was, "The two Senators from Pennsylvania desire this appointment, Mr. President."

Who the "they" are who deny the charges, appears to be the two Republican Senators.

Now, we do not for a moment suppose that President Harrison is the sort of man who prefers to make such an appointment as that of Mr. Martin; but we have pointed this out as a clear illustration of how an honorable man, while President, may be deluded by the "pulls" and intrigues of the spoils system to make a wretched appointment, such as shakes the moral sentiment of a whole community.

Since his appointment, Mr. Martin has been using his official time and influence largely in defeating honest ballot reform in the Pennsylvania legislature.

This is Higgins over again.

AN ACTIVE COMMISSION MAKES CONVERTS TO THE REFORM.

The following extracts from a Dallas (Texas) paper show how an honest and efficient administration of the Civil Service Law makes converts to the reform. Not long ago this paper was scouting the reform; but, since the quotas of the Southern States have been filled by the Civil Service Commission in a non-partisan way, the paper has come out as a champion of the good cause: —

WASHINGTON, April 27 [Special].— It has developed within the last few months that Texas people are taking a most lively interest in civil service reform, or, rather, have had their eyes opened and their attention called to the Civil Service Commission and its work. It is naturally the proper thing for the out and out politician to decry this innovation on the principles of this government, as they are pleased to call the Civil Service Commission, because, as politicians have in view the fat things of office, they must represent to their political friends that they, too, should have office as the legitimate spoils of political victory, and would have it, too, if it were not for this Mugwump concern known by some of the funny spoilsmen as the "Snivel Service Commission."

A year ago it was almost impossible to secure from Texas, Arkansas, and one or two more Southern States, applicants through the regular channel of examinations for the positions in the departments to which they were entitled. All the other States had their quota, and applicants from those States who had stood examinations awaited for resignations or death to secure that which they desired. But the Texans did not seem anxious for office. They had heard that the Civil Service Commission was a sham and a humbug, and that there was as much partiality shown in the appointment of clerks and other officers through this channel as there was in political appointments outright. The notifications that were sent out to the effect that the Texas ratio was not full and that examinations would take place at Dallas, Houston, and San Antonio last fall of applicants for positions in the departments brought forward an astonishing number of them.

The assurance was given by the Commission that an applicant's political views would not be considered in estimating his fitness for office, but that his qualifications for the position to which he aspired should only be taken into consideration. This assurance had been given a thousand times, but hitherto the Texans seem to have doubted it. The examinations in Texas resulted in a showing that should be a matter of pride to the people of that State. Mr. Roosevelt informed me that he was agreeably astonished to see such a report as the standing of the applicants in the examinations. They were higher than his own State of New York and of most other States. And he was pleased to see that a great number of the applicants came from the small towns and the country, as it demonstrated that they were ambitious and sought the positions in the departments to advance themselves in life rather than for the purpose of holding on to them as long as possible.

The examinations in Texas were for those who wanted the positions of ordinary clerks at $1,000 salaries in the departments, and for the positions of copyists and type-writers at $900 salaries. Texas is entitled to fifteen places to come up to her quota; and there were about sixty applicants who stood the examinations at Dallas, Houston, and San Antonio. . . .

As I have said, Texas is entitled to about fifteen positions; and of course they will be selected from those making the highest marks in the examination. Besides this, there are vacancies occurring at all times. I am satisfied the Commission is anxious to do all it can under the law to give each State what it is entitled to, and moreover is highly pleased at the showing that the Southern States are making. I know this, because I talked with Mr. Roosevelt about it. His desire is to demonstrate that the Commission is not a partisan or political machine, and that men are selected by it for positions because of their qualifications alone. Any person failing to pass an examination — that is, failing to get 70 — may be re-examined again on his application after six months. Persons under twenty years cannot be examined, but there is no maximum for age.

CHANGES IN THE DIPLOMATIC AND CONSULAR SERVICE.

Secretary Blaine has been in office a little over two years, and it is interesting to see the number and ratio of changes in the diplomatic and consular service during that period. The last printed report of the Department gives the state of the service up to April 1, 1891, with the dates of the commissions of each appointee. We have arranged these appointments under the administrations in which they were made, and find that in the diplomatic service, strictly speaking, the foreign ministers, secretaries of legation, and their interpreters, — 65 positions in all, — there remain only 5 of the appointees of Mr. Cleveland, and 92 per cent. have been appointed under Republican administrations. In the four years under President Cleveland and Secretary Bayard 85 per cent. were Democratic appointees. Under Secretary Blaine all the 35 ministers have been changed. Of the 24 secretaries of legation now in office, 5 were appointed by President Cleveland, and 3 are Republicans, holding over through President Cleveland's administration, and 3 of the 5 interpreters are also "hold-overs."

The diplomatic offices are largely political. It is often necessary to change the ministers and sometimes the secretaries of legation in order to carry out a particular policy; but with the European coun-

tries, whose diplomatic relations are much more important than ours, it is found that the experience of long service in diplomacy and the advantage of having been trained in history and international law and in the languages and customs of foreign countries are far more valuable than political sympathy. The Secretary of State for the time being should be free to make any change among the foreign ministers whenever he has any special treaty to make; but, for the protection of our citizens in foreign countries, the experience of a trained diplomat is of far more practical use than the efforts of a newspaper editor who has been appointed on account of the support he gave the party in power at the previous election. Even in the important treaties the knowledge of the laws and trade gained by the experience of a minister long in service is of very great use to a Secretary of State, while the treaty itself is usually arranged by direct correspondence, so that it is rather the exception that political sympathy has to do with the usual practical duties of a foreign minister.

We hope to see the time when there will be a trained diplomatic service, with men in it of both political parties, who feel that it pays to devote their lives to their profession. We have been at a disadvantage in more than one treaty from the want of diplomatic skill and knowledge of history and international law on the part of those representing the United States.

When we come to the consular service, there is still less need of change. The duties of the consuls and vice-consuls are almost wholly business and law, and we can see no need of a change except for cause.

Of the 252 consular positions with a compensation of $2,000 or more a year, 161 have been appointed in the last two years, and 42 are Republican hold-overs, making 203, or 81 per cent., Republicans. The remaining 49, or 19 per cent., are appointees of President Cleveland.

At the end of nearly four years of President Cleveland's administration there remained $21\frac{7}{10}$ per cent. of the appointees under Republican administration from among these in the consular service with salaries of $2,000 and over. Under both administrations, the percentage retained of consuls with lower salaries is considerably larger than of those with the higher salaries.

We hope the time is not far distant when the recommendation of Mr. Blaine's son, made shortly before his death, to put the consular service under civil service rules, will be adopted.

COMMISSIONER ROOSEVELT AT ST. LOUIS.

CLARKSON ANSWERED.

On the evening of May 18 Mr. Theodore Roosevelt delivered an address before the Civil Service Reform Association of Missouri, at St. Louis. The occasion was the tenth anniversary of the organization of the association. Memorial Hall was crowded with the reformers and their friends and other citizens of St. Louis, who had come to listen to Mr. Roosevelt. Mr. Roosevelt, in his opening remarks, outlined the scope and purpose of the civil service system, saying that the examinations were simply devoted to ascertaining the fitness of the applicants and without reference to extrinsic and abstruse branches of knowledge, such as has been stated by the opposers of the merit system, as he called it.

He stated that the importance of the movement is indicated by the fact that there are something like 150,000 federal offices, besides the numberless municipal and a lesser number of State offices; that the lack of civil service reform, the introduction by reformers of the merit system in lieu of the spoils system, was much like the rather doubtful struggle of a body of militia with a regiment of the regular army; that the merit system, which had been attacked as un-American, was essentially American and democratic, and opposed to anything in the nature of an oligarchy.

In illustrating the workings of the system, Mr. Roosevelt mentioned Joseph W. Byler, of Sedalia, Mo., who was recently appointed a clerk, and Claude L. Clark, of Milford, Barton County, who was appointed as a copyist in one of the departments. In the case of Mr. Byler, he was examined in penmanship, spelling, and rudimentary arithmetic, as also in his ability to write and compose a letter, since manifestly he would be required to do these things in performing his duties. Mr. Clark was examined in penmanship especially, as also in spelling and composition, they being the most essential things for the position he competed for. Neither of these men was known to the examiners; no influence was exerted or needed in their behalf. They were the best qualified applicants, and were appointed for that reason. Their political affiliations were not generally known by the examiners nor considered. Under the spoils system the questions asked these men would have been solely with reference to their political influence, and their success in obtaining their positions would even then have been at the expense of self-respect and hotel bills at Washington, and wearisomeness to the Congressman from their district.

Mr. Roosevelt said that in this government criticism of public men was wholesome and indeed necessary, but that indiscriminate criticism and abuse often did more harm than good, and went on to say that it gave him pleasure to be able to say that one of the representative men at Washington, although at first opposed to the Civil Service Commission, was Congressman Dockery of Missouri, who very manfully bore testimony afterwards to the good being accomplished, and to the fact that the law was being administered on a nonpartisan basis; that men of both parties were being appointed without regard to color, and without regard to political or religious creed. [Applause.]

After paying his respects to some other public men who oppose or advocate the merit system, Mr. Roosevelt referred with great particularity and unction to Mr. Clarkson.

A FEW WORDS FOR MR. CLARKSON.

"Now, I want to speak a moment in closing of ex-Assistant Postmaster-General Clarkson. So far, I have spoken from a purely nonpartisan standpoint. In speaking of Mr. Clarkson, I am speaking as a Republican, dealing with an assault upon the Civil Service Commission by one who also claims to be a Republican. Mr. Clarkson threw down the gauntlet to the Civil Service Commission, and I take great pleasure in taking it up. Mr. Clarkson, in his recent article in the *North American Review*, virtually furnishes an instance of the most common form of attack on the Civil Service Commission,—an attack that consisted in equal parts of loose declamation and stale misstatement. Mr. Clarkson says the Civil Service Commission is more unfriendly and more opposed to the Republican party under Harrison than it was under President Cleveland, which being interpreted — this Bunsby-like sentence of Mr. Clarkson — means that the law is being rigidly enforced. [Applause.] It is an unwitting and therefore valuable tribute to the fact that we are doing our work faithfully. Mr. Clarkson is suffering under a confusion of ideas. He is mixing up himself and his friends with the Republican party. He has mistaken himself and friends for the Republican party.

"It is another Æsop's fable of the frog and the ox. The Civil Service Commission is most undoubtedly hostile to Mr. Clarkson and the idea which Mr. Clarkson represents. We should fail in our duty if we were not. We can no more retain the good will of the spoilsman than a policeman, who does his duty, can retain the good will of the law-breaker. The Commission, however, is not hostile to the Republican party. On the contrary, the Commission is striving to carry out the pledge made by the Republican party at the last convention, which Mr. Clarkson and his friends are striving to have us break. Mr. Clarkson may just as well say that Secretary Tracy is hostile to the Republican party because he has introduced the principle of civil service reform into the navy yards, trying to do away with the spoils system as a matter of sound business policy and sound public morality and the betterment of his department."

"Now, there are some objects which Mr. Clarkson professes to have at heart, in his article, with which I thoroughly sympathize. But he has not set to work the right way to attain these objects. He is against Mugwumpery; but does not Mr. Clarkson see that in writing articles of that nature he affords the very best argument — the strongest justification possible — for Mugwumpery? Mr. Clarkson says that the Democratic party purchased the Mugwump editors. I do not believe he means that. It is just as foolish to make that statement as it would be to make the statement that the Democratic party purchased Mr. Clarkson to write his article, which is more fitted to do damage to the Republican party than any possible Mugwump editorial. [Laughter.] Mr. Clarkson wants the young men of integrity and ability to come into the Republican party. Then why does he scare them out by writing such stuff as that? Mr. Clarkson, in his article, does not advance a single new fact or put forward a single new argument against civil service reform. He marshals the usual dreary array of exploded and foolish untruths. He represents civil service reformers as saying the office-holding does not concern the people. On the contrary, we say that it does concern the people, and we take issue with Mr. Clarkson and his friends, who insist that it merely concerns the one small and not very clean caste of office-seekers and office-holders. He expresses the usual desire for practical examinations.

"As I said once before this evening, our examinations are practical; and nothing can be more impractical than to examine a man who wants to be a faithful public servant in some minor position, not with

reference to his duties, but with reference to the strength of his political influence, with reference to the pressure he can bring to bear upon any particular Congressman. Mr. Clarkson pays that homage which the spoils system, I am happy to say, is now being driven to pay at times to the merit system by saying he does not wish to dismiss any competent man. Mr. Clarkson knows perfectly well — and he cannot keep a straight face and deny it — that during his term of service as First Assistant Postmaster-General he administered that office, and had administered it as it was administered before him, and as it must be administered under the spoils system, by turning out all the fourth-class postmasters, competent and incompetent alike, if the people who sought their places had sufficient political backing. He also says that he dislikes to confuse the legislative and executive functions. Certainly, I agree with him; and he knows also that the fourth-class postmasters are appointed upon the recommendations of the Congressmen from their districts. Every one knows that; and, if that is not confusing legislative and executive functions, it would be difficult to know what is."

CLARKSON'S CONFESSION.

"Finally, and in conclusion, Mr. Clarkson makes an astounding confession, but a confession which follows logically from his principles and practices. He says that he and his friends believe in Republican officers under Republican administrations. If this is not true, he says, then all political parties in America ought to disband. In other words, he and his friends believe that, if they cannot get the offices, the party ought to disband. That is to say, he and his friends believe that they ought to be paid for supporting the party. That sounds like a harsh way of putting it: it is a perfectly just way. There is a certain difference between being paid with an office and being paid with money, exactly as there is a certain difference between the savagery of an Ashantee and a Hottentot; but it is small in amount."

In conclusion, Mr. Roosevelt said that he would be glad to answer any questions relating to the work of the Civil Service Commission from any one in the audience, friend or foe, to the measure; but no one seemed to desire information, and no questions were asked.

After the lecture Mr. Roosevelt held an informal reception at the University Club.

This visit of Mr. Roosevelt has aroused a great interest in the reform in St. Louis, and the membership of the association of the State has had a marked increase.

NEW YORK

CIVIL SERVICE REFORM ASSOCIATION.

REPORT OF THE EXECUTIVE COMMITTEE.

Read at the annual meeting, May 20, 1891.

During the summer the association met with a serious loss in the sudden death of the Hon. Walter Howe, who had long been one of the most faithful and efficient members of its Executive Committee; and to this loss in the early autumn there was added that caused by the death of Mr. Ira Bursley, for so many years the treasurer of this association and of the National League. The committee took a melancholy pleasure in publicly testifying to the long, constant, and valuable services of these gentlemen, which it could simply praise, but could not measure.

At the committee meeting in November Mr. Potts was elected treasurer to succeed Mr. Bursley, and subsequently Mr. Eaton was made a member of the Committee on Affiliated Societies in place of Mr. Potts, and Mr. Seth S. Terry was made a member of the Committee on Civil Service Examinations in place of Mr. Eaton.

The association will be glad to learn from the report of the treasurer that we have not been obliged to trench upon the guarantee fund, but, on the contrary, to carry forward a balance slightly greater than that of last year.

At the time of the last annual meeting Congress was still in session, and several measures likely seriously to injure the national civil service were pending, notably a resolution for the appointment, without a civil service examination, of thirty additional pension examiners, and an act proposing to extend still further the preference given to veterans. We are glad to say that neither of these measures was passed.

During the session just ended Mr. Lodge's bill regarding fourth class post-offices was reintroduced, and, at the suggestion of the Hon. William Dudley Foulke, a bill was introduced proposing to require the statement of reasons for removal in certain cases; but neither of these measures obtained the support of Congress. Much time was given by the House Committee on Civil Service and Retrenchment to an investigation of the operation and effect of the Civil Service Law; and, at the very close of the session, the committee made an elaborate report, giving in general a hearty indorsement to the reformed system, and accompanied the same with a bill containing many valuable features. The report appeared, however, at so late a date that no action could be taken upon it.

A serious contest took place over the appropriation for the Civil Service Commission, which at one time seemed in danger of being lost. Through the vigorous work of Messrs. Lodge and others upon both sides of the House this misfortune was prevented, however; and the appropriation was passed in substantially the usual form.

In the New York legislature a bill was introduced by Senator Ahearn, which was extremely obscure in its meaning, but was evidently intended in some way to injure the probability of appointment of those found best qualified through the civil service examinations; but it failed to pass. A bill altering the ballot law of last year in a most vicious manner was, however, passed by both Houses and signed by the governor against the substantially unanimous protest of the friends of reform. Although this bill was not ostensibly directly related to the civil service system, and the Executive Committee has from the first leaned toward a strict limitation of the field of its official action, it was unanimous in the belief that its means of effecting the purpose for which it was organized were so seriously threatened by the passage of the bill as to justify it in uniting cordially with the other protesting bodies.

We regret to have to record that bills proposing to establish the system of civil service examinations in Indiana and in Pennsylvania were defeated during the late legislative season.

We also regret to be compelled to say that no progress has yet been made in the matter of the officials indicted in Washington many months ago for participation in the levying of political assessments. The delay cannot be characterized otherwise than as disgraceful. On the other hand, the Court of Appeals of this State, in October last, rendered unanimously two of the most important opinions relating to the service which have ever been filed, fully sustaining the Civil Service Law, and the positions taken by the Buffalo Association, by which the cases were brought. We cannot praise too heartily the vigor and persistency with which the sister association has performed its work.

The New York State Commission and the Municipal Commissions of New York and Brooklyn remain as constituted a year ago. Of the effectiveness of the action of the Brooklyn Commission we are assured. We should be gratified if our own knowledge or public repute enabled us to speak with the same confidence of the other commissions. It is possible that the merits of both may be greater than public rumor makes them; but those who are familiar with the ground which should be cultivated by these boards, when contrasting what is known to have been accomplished by them with that which has been done by the United States Civil Service Commission under conditions at least as discouraging, cannot but feel that somewhere and for some cause there are lost opportunities. The vigorous action of the United States Commission and especially of our fellow-member, Mr. Roosevelt, merits our unqualified admiration and commendation.

A year ago, as at other times, hope was expressed that something might be done by the New York Municipal Commission in the direction of the registration of laborers. Nothing, however, has as yet been accomplished. During the winter our Executive Committee appointed a special committee, consisting of Colonel Burt, Mr. Eaton, Mr. Whitridge, Mr. Payson Merrill, and Mr. Charles B. Stover, to further the views of the association in this regard; and this committee cordially co-operated with a committee subsequently appointed by Mayor Grant to consider the matter of street-cleaning, and aided it in procuring the information upon which was based the valuable recommendations made in its report made public a number of weeks ago. We cannot but feel that through the action of this committee a substantial impression has been made upon the public mind.

Early in the year we prepared and printed a German translation of the "Primer of Civil Service Reform," and made some effort towards its general distribution; but we are constrained to say that we have not yet distributed so large a number as we should desire. It would give the committee and its secretary pleasure to respond to a larger call than has yet reached them for copies of all publications which remain in print.

We have procured the publication of facts regarding the relation of civil service reform to the Indian service, and have continued to circulate a considerable number of copies of the *Civil Service Record*, and have done something in aid of the *Civil Service Chronicle*. The work of these journals and of the *Civil Service Reformer* continues greatly serviceable to the cause.

We have watched with sympathetic interest the careful and judicious work done by the Brooklyn Association in obtaining an authoritative expression of feeling on the part of representative citizens regarding the evils connected with the management of our navy yards, and have hailed with the most hearty and grateful appreciation the announcement of Secretary Tracy that he was unalterably determined that the causes of complaint should be removed, and that a satisfactory non-partisan system of appointment therein should

be substituted for the corrupt system which has been allowed to exist so long to the injury both of the public welfare and honest party management.

For this announcement, since followed by practical measures now in progress, and for the inclusion within the civil service rules of a small portion of the Indian service (which, we trust, may be taken as an earnest of much more extended action in that direction hereafter), the present national administration merits our hearty thanks. They mark a forward movement of the utmost importance, and must tend to impress upon the minds of those whose attention has not hitherto been arrested by it the fact of which we have always been assured, that the progress of reform is irresistible.

Respectfully submitted.

EVERETT P. WHEELER, *Chairman.*
WILLIAM POTTS, *Secretary.*

NEW YORK, May 20, 1891.

WILLIAM POTTS, *Treasurer*, in account with THE CIVIL SERVICE REFORM ASSOCIATION.

To Balance from old acc. May 1, 1890,		By Cash Salary of Secretary, April 30, 1891,	$700.00
" Cash for Dues April 30, 1891,	$1,793.00	" Howard Ins. Co., for Office Rent, Asst. Sec., etc.,	938.33
" Subscriptions,	879.91	" Clerks,	17.50
" Documents,	8.16	" Rent Meeting Room,	90.00
" Stationery,	1.13	" Stationery and Printing,	239.19
" Interest,	7.98	" Legal Expenses,	150.00
	2,690.18	" National League,	50.00
		" *Civil Service Record*,	89.91
		" *Civil Service Chronicle*,	100.00
		" Postage and Stamped Envelopes,	35.50
		" Removal Expenses and Carpenter Work,	111.70
		" Translating Primer into German,	25.00
		" Petty Expenses,	58.06
			$2,645.19
		Balance carried forward,	389.14
	$3,034.33		$3,034.33
To Balance brought forward,	$389.14		

E. & O. E.
NEW YORK, April 30, 1891.

WILLIAM POTTS, *Treasurer.*

ST. LOUIS
CIVIL SERVICE REFORM ASSOCIATION.

The tenth annual meeting of the Civil Service Reform Association of Missouri was held on the evening of June 18 at the Washington University, with President E. T. Allen presiding.

Mr. Charles Claflin Allen, chairman of the Executive Committee, read the annual report of the committee, giving in detail the work of the association during the past year, the efforts that had been made to have laws enacted to prevent the corrupt use of money in elections, and reviewing the past ten years' growth of the association, during which it had increased from three or four organizations, numbering a few hundred, to some seventy associations, with many thousand members, supported by an ever-growing sentiment. President Harrison and his administration were referred to in complimentary terms for having increased the number of appointments subject to the merit system till now they numbered 35,000. State Senator Sparks was also highly commended for his able and indefatigable efforts in behalf of the "corrupt practice act" in the recent legislature. The following officers were named for the ensuing year, and the report was adopted without a dissenting vote: president, Charles Claflin Allen; vice-presidents, Henry Hitchcock, E. T. Allen, Emil Preetorius, G. A. Madill, Charles Speck, Theophile Papin, Peter L. Foy, and G. A. Finkelnburg; Executive Committee, Albert Blair, John W. Dryden, John J. Rich, John F. Lee, Edward Cunningham, Jr., James L. Blair, Philip Gruner, Wentworth Terry, Dr. C. E. Briggs, E. C. Eliot, N. O. Nelson, W. E. Guy, F. M. Crunden, Dr. James M. Leete, and George D. Markham.

CAMBRIDGE
CIVIL SERVICE REFORM ASSOCIATION.

The Cambridge Civil Service Association held its annual meeting May 7, in the ward-room, Brattle Square Building, Old Cambridge, Charles Eliot Norton presiding. The following officers were elected: president, Charles Eliot Norton; vice-presidents, Chauncey Smith, Charles W. Eliot, James Russell Lowell, and Charles Theodore Russell; Executive Committee, Philip Stanley Abbot, James Barr Ames, William F. Bradbury, Josiah M. Brooks, John Read, Edward W. Hall, W. B. Durant, William R. Howland, Francis V. B. Kern, Stillman F. Kelley, George V. Leverett, James J. Myers, Ezra R. Thayer, Joseph G. Thorpe, Jr., Robert N. Toppan, William M. Vaughan, George G. Wright, Charles F. Wyman, Morrill Wyman, Jr., and William H. Emerson.

Mr. Thorpe, as chairman of the Executive Committee, presented its annual report, in which Secretary Tracy was congratulated on the adoption of approved reformed methods for the navy, which go into effect in the Buffalo yard June 1, in Norfolk a month later, and in other places at an early day.

The Buffalo Civil Service Association was also congratulated on its legal triumphs, which uphold the constitutionality of civil service laws.

Satisfaction was expressed that the Republican Club had been so strong in its condemnation against the Board of Aldermen of Boston in its attempt to secure a change of laws pertaining to civil service.

President Harrison was criticised for not prosecuting the Old Dominion Club officers for violating the Civil Service Law in assessing government employees in the campaign of 1889.

The report referred in no uncertain tones to the failure of Congress to grant necessary appropriations for carrying on the work of civil service, and commended the action of Congressmen Lodge and Greenhalge of Massachusetts, and those of other States, for their support of the appropriation bill, while Congressman Cogswell was severely condemned for his opposition.

Unfavorable comment was made on the removal of General Corse from the position of postmaster of Boston, and regret was expressed that the President had disregarded the interest of the public and been governed by the wishes of Wanamaker.

Attention was called to the Indian question and to the correspondence on this matter between President Harrison and the association, and satisfaction was expressed at the extension of the reform system to the Indian service.

The work of Commissioner Roosevelt and his associates was strongly commended, and satisfaction was expressed on the whole with the work of the year.

It was resolved that the Executive Committee of the association take measures to urge on Congress the need of increased appropriation for the work of the civil service.

A resolution was also adopted favoring Congressman Lodge's bill placing fourth-class postmasters under civil service rules.

Charles Theodore Russell, Jr., whose term as a member of the Civil Service Commission is about to expire, was urged, in a resolution, not to decline a reappointment.

NEWTON
CIVIL SERVICE REFORM ASSOCIATION.

Annual Meeting, May 6, 1891.

The following officers were elected for the coming year: president, Henry Lambert; vice-presidents, Leverett Saltonstall, Edwin B. Haskell, Robert R. Bishop, William P. Ellison, Edwin P. Seaver, Nathan-

iel T. Allen, Warren P. Tyler; directors, Thomas B. Fitz, G. E. Gilbert, D. C. Heath, Edward P. Bond, R. L. Bridgman, C. Bowditch Coffin; secretary, Stephen Thacher; treasurer, H. E. Bothfeld.

These resolutions were unanimously adopted: —

First.— That this association learns with great satisfaction that the President has decided to put the Indian Bureau in part under the civil service rules.

Second.— That the thanks of all civil service reformers are due to Secretary Tracy for introducing the merit system into the navy yards; and we hope the President will make it permanent by extending to them the civil service rules, thus putting an end to a prolific source of political corruption in the naval administration.

Third.— That, while we are grateful to Congressmen Lodge and Greenhalge for their earnest efforts to secure the increase of appropriation asked for by the Civil Service Commission, we cannot but condemn the course of Congress in refusing to grant that increase and in actually reducing instead of enlarging the number of clerks as requested by the Commission.

Mr. Stephen Thacher, secretary of the society, read the annual report, in which the "gratifying addition of new members" was commented on. The report also spoke of an inquiry made by the society as to the methods of collecting census statistics in Newton, which resulted in the discovery that the smallness of the salaries paid the collectors was not calculated to secure the most efficient work.

The treasurer's report showed an expenditure of $237.31, with a balance of $13.75.

BIRD'S-EYE VIEW.

THE VANDERBILTS TO TRY CIVIL SERVICE REFORM.

The New York Central management has decided on civil service reform among its employees. An examination is soon to be held of the men connected with the operating and motor department. A list of about 260 questions has been prepared. Engineers, firemen, conductors, and trainmen are included in those who will have to stand the examination. An average standing of 75 per cent. is required to retain a man's place. Most of the questions are on the technical running of trains, signals, and the operating of a train's equipment. The company hopes by this course to secure an intelligent, capable, and careful lot of men, thereby insuring the rolling stock from accident through carelessness or ignorance.— *New Nation*, May 9, 1891.

PROVISION FOR DISABLED CLERKS.— A SUBSTITUTE FOR PENSIONS.

WASHINGTON, May 11.— The *Sunday Herald* says: A movement is on foot in the various departments of the government located in this city to establish what might be termed a comparative pension scheme for the benefit of those clerks who, through advanced age or physical disability incurred by their service for the government, become unable to attend to their duties. By a fund established through a small monthly deduction made from the salary of each clerk, those sick or aged would receive a pension during the time of their disability, or for life when regularly retired by the action of an authorized board. It is suggested that a percentage of salary of each government clerk be deposited in the United States Treasury, to be held there in trust as a fund to pension those regularly retired, and to pay a stated amount to those who are temporarily disabled. For some time this idea has been talked of in a general way, but it is understood that definite steps are being taken to put the matter on firm footing with the intention of carrying it into effect. Statistics are being tabulated to ascertain the number of clerks it would affect, the number of years of service of each, those entitled to retirement, and the total amount that would be obtained by a 2 per cent. reduction from the salaries.

It is very probable that with these facts in hand, and the sound argument the clerks can present in favor of the plan, a bill will be submitted to the next Congress legalizing this action. It is claimed by those interested that Congress cannot oppose the bill, as they ask no money or aid but simply the legal sanction of that body. The number of clerks of an advanced age who are retained in the departments simply because of their faithful service for many years is very large. They have outlived their actual usefulness, and are allowed to remain only for the reason that, if dismissed, they would be in actual want. With the pension these could be retired, with the result that the number of promotions all along the line would be very large. A clerk receiving a salary of $1,200 would be obliged to pay annually $24; but the very fact that he pays this amount enables a man to be retired, and the one who pays his dues is promoted to a $1,400 position. Thus, the clerks assert, by giving $24 he makes $176. It is understood that the movement has the sanction of the President and government officials.— *Boston Post*, May 12, 1891.

ROOSEVELT'S ASSEMBLY DISTRICT.

All hands, Democrats, Republicans, and Mugwumps, received with grins the announcement that the Twenty-first Assembly District Republican Association is to send a committee to the little Chinese mill in the custom-house to investigate the books and examination papers. The committee, appointed by John Proctor Clarke, consists of Assemblyman David M. Hildreth, Jr., Charles A. Hess, E. W. Bloomingdale, Alexander T. Mason, and Mr. Clarke himself. Mr. Clarke is the young lawyer who frankly admitted he couldn't answer the Chinese question, "Can the President adjourn Congress; and, if so, when?" Assemblyman Hildreth has never bothered himself about the Chinese tangles. Mr. Hess has had practical experience in politics, and will doubtless keep his eyes open. Mr. Bloomingdale and Mr. Mason may be considered ornaments. The folks in the custom-house are waiting to see what match these gentlemen are for John M. Comstock, chairman of the local Chinese board, his secretary, Ah Babcock, and Captain William F. Pierce, the Chinese expert. It is very confidently asserted that the committee will be routed, horse, foot, and dragoons, by these experts in the Chinese labyrinthian tangles. The Chinese board will palaver them out of their senses, and it is ten to one that the committee men have headaches and skedaddle from the field.— *New York Sun*, May 18, 1891.

POLITICAL CORRUPTION ON THE CANALS.

The canals in New York are a fruitful source of political corruption. It is said to be a condition of employment that every lock-tender and laborer shall control a specified number of votes, twenty or more, for the politicians who secure him appointment. It is easy to understand the reasons which caused the Democrats in the legislature, under Governor Hill's direction, to stop all legislation rather than permit an investigation of canal management.—*Boston Journal*, May 28, 1891.

WASTE UNDER THE SPOILS SYSTEM.

In the Indiana General Assembly, just adjourned, the Senate appointed nineteen door-keepers, although the law allows but seven, and although there are but seven doors, including the doors to the cloak-rooms, and from these into the senate chamber, which have any possible communication with the senate chamber. These door-keepers were paid five dollars a day, although it was urged and admitted that dozens of good men could be had for two dollars and a half. "But no," say our buccaneering Senators, "that would give all the patronage to Marion County. A man cannot afford to come to Indianapolis from South Bend or Evansville and be a door-keeper for less than five dollars a day." And for this freely expressed reason the people who do not care where a door-keeper lives pay double wages.— *Civil Service Chronicle*, March, 1891.

CHANGES IN PRESIDENTIAL POSTMASTERS

Under Cleveland and Harrison.

APPOINTMENTS.	During the first twenty-eight months of Cleveland's administration.	During the first two years of Harrison's administration.
On expiration of commissions,	868	965
On voluntary resignations,	415	478
Owing to deaths,	34	74
On suspensions or removals,	492	778
Reappointments on expiration of commissions,	27	...*
Remaining under former commissions,	313	...*
Same incumbents,	340	290
Total changes,	2,489	2,585

* Not given.

—*Civil Service Reformer*, April, 1891.

IDEAS OF GOVERNMENT OFFICES.

When it is remembered that Collector Beard was given the place of Collector Saltonstall before that officer had served four years, it looks rather strange to read about Mr. Beard objecting to a Republican occupying the Boston post-office after General Corse's term has expired. *If Democrats are to occupy the executive positions under a Republican administration, what incentive have Republicans to labor and vote for the supremacy of their ideas of government?*

THE CIVIL SERVICE RECORD

VOLS. I. TO X.

BOSTON, MASS.
PUBLISHED BY THE CIVIL SERVICE REFORM ASSOCIATIONS
OF BOSTON AND CAMBRIDGE.

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XUM

THE

CIVIL SERVICE RECORD.

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